

Message Text

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AMEMBASSY PRAGUE
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AMEMBASSY WARSAW
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AMEMBASSY BELGRADE
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AMEMBASSY PARIS
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E.O. 11652: GDS

TAGS: PFOR, CSCE, GDR

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SUBJECT: CSCE IMPLEMENTATION INITIATIVES: GDR

REF: A) STATE 277230, B) BERLIN 7151, C) STATE 303516

1. DEPARTMENT IS GRATEFUL FOR EMBASSY RECOMMENDATIONS ON
IMPLEMENTATION OF CSCE WITH THE GDR. WHEN SUPPLEMENTED
BY DEPARTMENT SUGGESTIONS BELOW, WE BELIEVE THE EMBASSY'S
IDEAS WILL FORM A SOLID BASIS FOR AN APPROACH TO THE
GDR. THIS MESSAGE PROVIDES DEPARTMENT'S VIEWS ON THE

FORM AND CONTENT OF SUCH AN APPROACH.

2. FORM OF APPROACH: DEPARTMENT BELIEVES EMBASSY'S CONCEPT OF PRELIMINARY GENERAL DISCUSSION FOLLOWED BY DETAILED MEETINGS WITH AGENCIES RESPONSIBLE FOR SPECIFIC SUBJECTS IS SOUND. EMBASSY SHOULD PROPOSE MEETING IN NEAR FUTURE BETWEEN SENIOR EMBASSY AND MFA OFFICIALS TO DISCUSS CSCE AND SHOULD INFORM THE GDR THAT THE US WILL HAVE A NUMBER OF SPECIFIC PROPOSALS TO PUT FORWARD. IN PROPOSING THE DISCUSSION, EMBASSY SHOULD NOTE THAT WE ARE INTERESTED IN PERIODIC CONTACTS WITH GDR OFFICIALS ON THE DETAILS OF IMPLEMENTATION. OUR HOPE IS TO ESTABLISH A PATTERN OF DEALING WITH SPECIFIC

ISSUES IN A FASHION WHICH MAKES POSSIBLE A BROAD EXCHANGE OF INFORMATION AND HELPS ANTICIPATE PROBLEMS BEFORE THEY ARISE. WE ARE OF COURSE INTERESTED IN HEARING GDR VIEWS OF CSCE ISSUES. SINCE WE WANT TO STRESS THE IDEA THAT THESE CONTACTS ARE TO BE VIEWED AS NORMAL DIPLOMATIC EXCHANGES RATHER THAN NEGOTIATIONS, DEPARTMENT DOES NOT BELIEVE THAT FORMAL AGENDA SHOULD BE USED AS PROPOSED BY EMBASSY.

3. DURING DISCUSSION WITH MFA, EMBASSY SHOULD NOTE THAT CONTACT WE ARE PROPOSING IS SEPARATE FROM THE BILATERAL CONSULTATIONS AMONG EXPERTS PROPOSED BY AMBASSADOR SIEBER (STATE 281747). AS STATED BY ASSISTANT SECRETARY HARTMAN CONFIDENTIAL

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IN RESPONSE TO SIEBER'S PROPOSAL, THE US IS INTERESTED IN AN EXCHANGE OF VIEWS AMONG EXPERTS ON THE BROADER ISSUES CONCERNING CSCE, INCLUDING THE BELGRADE MEETING, AND WE WILL PROVIDE OUR RESPONSE TO THE GDR PROPOSAL AS SOON AS POSSIBLE. HOWEVER, WE DO NOT BELIEVE THAT TREATMENT OF DETAILED ISSUES CONCERNING IMPLEMENTATION SHOULD AWAIT AGREEMENT ON EXPERTS' DISCUSSIONS AND HOPE THAT IT WILL BE POSSIBLE TO MOVE IMMEDIATELY TO THE ONGOING WORKING LEVEL CONTACTS WE HAVE IN MIND.

4. BASIS FOR DISCUSSIONS: DURING SESSION WITH MFA, YOU SHOULD MAKE FOLLOWING POINTS:

A) US CONSIDERS ALL SECTIONS OF THE FINAL ACT TO BE EQUAL IN STATUS AND IMPORTANCE. SUSTAINED PROGRESS ON ALL AREAS WILL BE ESPECIALLY IMPORTANT BETWEEN NOW AND THE BELGRADE FOLLOW-UP MEETINGS NEXT YEAR.

B) AN IMPORTANT FACTOR IN PROMOTING PUBLIC ACCEPTANCE OF CSCE IN THE UNITED STATES CONTINUES TO BE CONCRETE IMPLEMENTATION OF THE FINAL ACT PROVISIONS, INCLUDING THOSE ON HUMAN CONTACTS AND INFORMATION.

C) THE US BELIEVES THAT CSCE IMPLEMENTATION SHOULD LEAD TO INCREASED INFORMAL CONTACTS BETWEEN INDIVIDUALS AND ORGANIZATIONS OF OUR TWO COUNTRIES. IN THIS ROUND OF DISCUSSIONS OF IMPLEMENTATION WE HOPE TO IDENTIFY AREAS WHERE SUCH INFORMAL EXCHANGES CAN BE EXPANDED.

D) AN IMPORTANT PROBLEM AT THE MOMENT, ESPECIALLY IN THE COMMERCIAL AND SCIENTIFIC AND TECHNOLOGICAL FIELDS, IS A LACK OF INFORMATION ABOUT POSSIBILITIES WHICH ALREADY EXIST. WE BELIEVE A HIGHLY PROFITABLE ASPECT OF OUR EFFORTS TOWARDS CSCE IMPLEMENTATION COULD BE EXAMINATION OF WAYS TO IMPROVE THE EXCHANGE OF ECONOMIC AND COMMERCIAL INFORMATION, AND INFORMATION ON ACTIVITIES IN

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SCIENCE AND TECHNOLOGY. A START HAS ALREADY BEEN MADE IN THIS DIRECTION IN THE COMMERCIAL FIELD WITH THE VISIT OF US TECHNICAL LEVEL DELEGATIONS TO THE GDR IN SEPTEMBER 1975 (ON GENERAL COMMERCIAL SYSTEM) AND MAY, 1976 (ON GDR PATENT AND LICENSING REGULATIONS). POSSIBLE FORMATION OF A US-GDR JOINT BUSINESS COUNCIL WILL ALSO BE OF VALUE.

E) PROGRESS MADE IN BILATERAL EXAMINATION OF ISSUES WILL AFFECT US APPROACH TO THE BELGRADE FOLLOW-UP MEETINGS. WE BELIEVE AN IMPORTANT PURPOSE OF MEETINGS WILL BE TO PROVIDE OPPORTUNITY FOR FULL AND FRANK REVIEW OF IMPLEMENTATION OF HELSINKI DOCUMENT. WHILE WE WISH TO AVOID RECRIMINATION OR CONFRONTATION, THE ATMOSPHERE WILL INEVITABLY BE IMPROVED IF CSCE SIGNATORIES HAVE REGISTERED SIGNIFICANT PROGRESS IN FULFILLING FINAL ACT COMMITMENTS.

5. FOLLOWING ARE SPECIFIC TOPICS WHICH EMBASSY SHOULD TAKE UP WITH GDR AT MEETING DESCRIBED PARA 2:

A) ECONOMIC AND COMMERCIAL INFORMATION - YOU SHOULD MAKE POINTS SUGGESTED PARA 3 REF B REGARDING IMPROVEMENT OF ECONOMIC AND COMMERCIAL INFORMATION, AND SHOULD BOLSTER PRESENTATION BY CITING SPECIFIC EXAMPLES OF GDR WEAKNESSES IN THIS AREA. YOU SHOULD ALSO SUGGEST THAT GDR STATISTICAL YEARBOOK COULD BE IMPROVED BY INCLUSION OF A PRODUCT CLASSIFICATION SYSTEM THAT IS COMPOSED OF FIGURES ON ALL FOREIGN TRADE GOODS, NOT JUST "SELECTED" IMPORTS AND EXPORTS FROM "SELECTED" COUNTRIES. YOU SHOULD ALSO NOTE SKETCHY NATURE OF MOST FOREIGN TRADE DIRECTORIES AND ORGANIZATIONAL LISTS, AND SHOULD PRESS FOR IMPROVEMENT.

B) ECONOMIC AND INDUSTRIAL COOPERATION - WE REGARD POINTS MADE REF B, PARA 3A (2) AND (3) AS SOUND, AND

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BELIEVE DETAILED DESCRIPTION OF US-GDR COOPERATIVE POSSIBILITIES IN THIS AREA WOULD BE USEFUL IN INCREASING GDR AWARENESS OF SUCH POSSIBILITIES. IN YOUR

PRESENTATION YOU SHOULD DESCRIBE BEWT TOPS PROGRAM, ITS COMPUTERIZED FORMAT, AND POSSIBILITY IT WOULD GIVE GDR TO FOLLOW-UP ON MAJOR TRADE OPPORTUNITIES. YOU SHOULD NOTE THAT TOPS PROGRAM GIVES GDR IN EFFECT FREE ADVERTISING IN US INDUSTRIAL MARKET, AND SHOULD MENTION THAT GDR USE OF PROGRAM IN PAST HAS BEEN MINIMAL. YOU SHOULD ALSO NOTE THAT SPECIFIC GDR COOPERATIVE REQUESTS IN INDUSTRIAL AREA COULD BE PUBLISHED IN MAGAZINE "COMMERCE AMERICA," WHICH IS DISTRIBUTED MONTHLY TO MAJOR US INDUSTRIAL CONCERNs. YOU SHOULD NOTE THAT WE WOULD BE WILLING TO PROVIDE FURTHER INFORMATION UPON GDR REQUEST.

C) SCIENCE AND TECHNOLOGY - EMBASSY SHOULD INFORM GDR THAT WHILE WE ARE NOT YET IN A POSITION TO CONSIDER A FORMAL S AND T AGREEMENT, WE DO BELIEVE A MODEST PROGRAM OF AD HOC COOPERATION IN THIS FIELD SHOULD RECEIVE GREATER ATTENTION FROM BOTH SIDES. YOU SHOULD STRESS THAT, IN ANY CASE, EXPANDED COOPERATION IN BASKET II DOES NOT REQUIRE FORMAL AGREEMENT, AND THAT WE ENVISION COOPERATION IN THIS AREA ANALOGOUS TO OUR SUGGESTED PROGRAM OF AD HOC CULTURAL COOPERATION (SEE REF C). WE BELIEVE FIELDS CITED REF B, PARA 3A ARE SUITABLE FOR MENTION TO GDR: YOU SHOULD MENTION US WILLINGNESS TO EXPAND CONTACT IN THESE AND OTHER S AND T AREAS AND SHOULD SOLICITE GDR SUGGESTIONS FOR FUTURE CONTACT.

D) CBM'S - YOU SHOULD NOTE THAT GDR HAS NOT ACCEPTED ANY INVITATIONS TO WESTERN EXERCISES AND SHOULD URGE GDR TO GIVE POSITIVE RESPONSE TO ANY SUCH INVITATIONS EXTENDED IN THE FUTURE. YOU SHOULD ALSO QUERY GDR

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ABOUT ITS FUTURE POLICY ONCBM'S, I.E. WHETHER THEY PLAN TO NOTIFY ANY EXCERCISES IN 1977, ETC.

E) HUMANITARIAN ISSUES - EMBASSY APPROACH OUTLINED REF B, PARA 3B (1) THRU (3) IS SOUND. EMBASSY SHOULD APPROACH GDR ALONG LINES SUGGESTED RE FAMILY REUNIFICATION, TEMPORARY VISITS, AND PROFESSIONAL TRAVEL. WE WOULD SUGGEST EMBASSY HAND OVER NON-PAPER LISTING PENDING TEMPORARY FAMILY REUNIFICATION CASES DURING INITIAL PRESENTATION, AS WELL AS NOTING THAT LIST WILL BE PRESENTED TO GDR MFA CONSULAR ADMINISTRATION ON MONTHLY

BASIS IN FUTURE.

F) INFORMATION - WE AGREE WITH EMBASSY ASSESSMENT OF GDR SENSITIVITIES IN THIS AREA, BUT BELIEVE STRONG EMBASSY PITCH FOR BROADENING INFORMATION EXCHANGE WOULD BE USEFUL. PER PARA 3C, REF B, YOU SHOULD EXPRESS HOPE THAT THE VERY LIMITED SERIES OF EXCHANGE SEMINARS, LECTURES, AND OTHER TYPES OF GATHERINGS OF SPECIALIZED PROFESSIONAL GROUPS WILL CONTINUE AND INCREASE IN NUMBER AND SHOULD EXPRESS HOPE THAT AN EXCHANGE OF TELEVISION FEATURES AND DOCUMENTARY FILMS WILL TAKE PLACE IN 1977. FURTHER, YOU SHOULD NOTE THAT GDR IS BEHIND EVEN MOST OF ITS EAST EUROPEAN NEIGHBORS WITH REGARD TO THE DISTRIBUTION OF US NEWSPAPERS AND NEWS MAGAZINES AND OTHER PUBLICATIONS. WHATEVER PUBLICATIONS THE GDR RECEIVES ARE NOT GENERALLY AVAILABLE TO THE PUBLIC AT LARGE. YOU SHOULD EXPRESS THE HOPE THAT GDR WILL TAKE STEPS PRIOR TO THE BELGRADE MEETINGS NEXT YEAR TO PERMIT INCREASED CIRCULATION OF US NEWS PUBLICATIONS IN THE GDR AND THEIR AVAILABILITY AT POINTS OF DISTRIBUTION AVAILABLE TO THE GENERAL PUBLIC.

G) CULTURAL EXCHANGES - WE ASSUME THAT APPROACH TO GDR ON CULTURAL INITIATIVES REQUESTED REF C WILL HAVE BEEN MADE PRIOR TO DISCUSSION WITH GDR REQUESTED IN THIS

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MESSAGE. YOU SHOULD STATE THAT WE BELIEVE CULTURAL PLAN OFFERS DYNAMIC IDEAS FOR INCREASED COOPERATION IN CULTURAL AREA WHILE AT SAME TIME MEETING FINAL ACT COMMITMENTS. YOU SHOULD NOTE OUR WILLINGNESS TO RECEIVE GDR IDEAS FOR FURTHER COOPERATION ALONG THESE LINES.

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